

I Mina'trentai Ocho Na Liheslaturan Guåhan
BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
240-38 (LS)	Christopher M. Dueñas V. Anthony Ada Jesse A. Lujan Vincent A. V. Borja Sabrina Salas Matanane Eulogio Shawn Gumataotao	AN ACT TO <i>AMEND</i> SECTION 61309, ARTICLE 3, CHAPTER 61, TITLE 21, GUAM CODE ANNOTATED RELATIVE TO ADDING TEMPORARY WORKFORCE HOUSING AS A PERMITTED USE FOR M1 LIGHT INDUSTRIAL ZONES.	12/3/25 8:46 a.m. ^12/16/25 4:33 p.m.	12/18/25	Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure.	Request: 12/18/25 12/29/25			



COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

December 29, 2025

To: **Rennae V. C. Meno**
Clerk of the Legislature

From: **Senator Christopher M. Dueñas** 
Acting Chairperson, Committee on Rules

Subject: **Fiscal Note for Bill No. 240-38 (LS)**

Håfa Adai!

Find the attached, Fiscal Note for the following bill:

Bill No. 240-38 (LS).

I also request that the same be sent to the respective Chairperson of the Standing Committee, to which this bill has been referred. Kindly copy the same to Management Information Services (MIS) for posting on our website.



Bureau of Budget & Management Research
Fiscal Note of Bill No. 240-38 (LS)

AN ACT TO AMEND SECTION 61309, ARTICLE 3, CHAPTER 61, TITLE 21, GUAM CODE ANNOTATED RELATIVE TO ADDING TEMPORARY WORKFORCE HOUSING AS PERMITTED USE FOR M1 LIGHT INDUSTRIAL ZONES.

Department/Agency Appropriation Information	
Dept./Agency Affected: Department of Land Management	Dept./Agency Head: Joseph M. Borja, Director
Department's General Fund (GF) appropriation(s) to date:	\$963,078
Department's Other Fund appropriation(s) to date: Land Survey Revolving Fund	\$2,848,009
Total Department/Agency Appropriation(s) to date:	\$3,811,087

Fund Source Information of Proposed Appropriation			
	General Fund:	Special Fund:	Total:
FY 2025 Unreserved Fund Balance	\$0	\$0	\$0
FY 2026 Adopted Revenues	\$0	\$0	\$0
FY 2026 Appro. (P.L. 38-60)	\$0	\$0	\$0
Sub-total:	\$0	\$0	\$0
Less appropriation in Bill	\$0	\$0	\$0
Total:	\$0	\$0	\$0

Estimated Fiscal Impact of Bill						
	One Full Fiscal Year	For Remainder of FY 2026 (if applicable)	FY 2027	FY 2028	FY 2029	FY 2030
General Fund	\$0	\$0	\$0	\$0	\$0	\$0
Special Fund	\$0	\$0	\$0	\$0	\$0	\$0
Total	1/	\$0	\$0	\$0	\$0	\$0

- Does the bill contain "revenue generating" provisions?
If Yes, see attachment / X / Yes / / No
- Is amount appropriated adequate to fund the intent of the appropriation?
If no, what is the additional amount required? \$ _____ /X/ N/A / / Yes / / No
/X/ N/A
- Does the Bill establish a new program/agency?
If yes, will the program duplicate existing programs/agencies? / / Yes /X/ No
Is there a federal mandate to establish the program/agency? /X/ N/A / / Yes / / No
/ / Yes /X/ No
- Will the enactment of this Bill require new physical facilities? / / Yes /X/ No
- Was Fiscal Note coordinated with the affected dept/agency? / / Yes /X/ No
If no, indicate reason: / / Other
/X/ Requested agency comments not received by due date: Department of Land Management

Analyst: <u>Michelle Pineda</u>	Date: <u>12/23/25</u>	Director: <u>Lester L. Carlson, Jr., Director</u>	Date: <u>DEC 29 2025</u>
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Notes:
 1/ See Additional Comments.

**BUREAU OF BUDGET AND MANAGEMENT RESEARCH
COMMENTS ON BILL NO. 240-38 (LS)**

Bill No. 240-38 intends to amend Section 61309, Article 3, Chapter 61, Title 21, Guam Code Annotated relative to adding temporary workforce housing as a permitted use for M1 Light Industrial Zones.

According to legislative findings, Guam's military buildup has increased demand for workforce housing, and temporary housing solutions in M1 Light Industrial zones provide a quick, cost-effective solution to this need. The Bill seeks to streamline the process for temporary housing, while repealing numerous provisions from the current statute such as the Guam Land Use Commission's (GLUC) responsibility to impose conditions and review "Conditional Use" applications, the approval and certification of the Department of Land Management (DLM), the application of a building permit from the Department of Public Works (DPW) and the application of a sanitary and workers' dormitory permit from the Department of Public Health and Social Services (DPHSS).

The Bureau notes that should the subject Bill become enacted, removing several revenue-generating provisions, such as applications and renewals with the GLUC, building permits from DPW, and sanitary and workers' dormitory permits from the DPHSS, may potentially affect revenue collections for the Guam Preservation Trust Fund from building permits and the Environmental Health Fund from sanitary permits. However, absent comment from the affected agencies and information relative to application and permit costs, the Bureau is unable to determine a specific fiscal impact at this time.